#### **Public Document Pack**



Please note that the following documents were published separately from the main agenda for this meeting of the Housing Scrutiny Sub-Committee to be held on Monday, 11th March 2024 at 6.00 pm in Committee Rooms 1 and 2, City Hall, Beaumont Fee, Lincoln, LN1 1DD.

- 6. Target Setting 2024/25 (Pages 3 14)
- 13. Acquisitions Policy (Pages 15 82)



SUBJECT: TARGET SETTING 2024/25

DIRECTORATE: HOUSING AND INVESTMENT

REPORT AUTHOR: CORPORATE POLICY AND TRANSFORMATION TEAM

#### 1. Purpose of Report

- 1.1 To present to the Housing Scrutiny Sub Committee a range of proposed performance measures for the upcoming financial year 2024/25, intended to support the Sub-Committee to effectively scrutinise the Council's role as a social landlord; and
- 1.2 To seek the Housing Scrutiny Sub Committee's approval of this range of performance indicators, attached as '**Appendix A**' to this report, for presentation to the Sub-Committee on a quarterly basis.

#### 2. Summary

- 2.1 Regular monitoring of the Council's performance is a key component of the Local Performance Management Framework and supports its ongoing commitment to continuous improvement of council services. This report proposes a range of operational performance measures which, if reported to the Sub-Committee on a quarterly basis throughout 2024/25, aims to provide an effective means of enabling the Sub-Committee to scrutinise how the Council exercises its duties as a social landlord.
- 2.2 The proposed performance measures for 2024/25 are attached as 'Appendix A' to this report. There are, in total, thirty-seven measures for the Sub-Committee's consideration; a significant increase on the twenty-one measures reported in 2023/24. This increase is largely due to the introduction of new national reporting requirements, and recognition that some of these reporting requirements add value to the council's scrutiny process by providing context to support existing performance measures.
- 2.3 Within '**Appendix A**' the new measures proposed for 2024/25 are highlighted blue. Three measures are proposed for deletion, and these are highlighted in red.

#### 3 Proposed Changes to Performance Measures 2024/25

3.1 The range of proposed performance measures attached as '**Appendix A**' can be summarised as follows:

#### Carry forward of existing measures

- 3.2 All but one of the performance measures from 2023/24 have been carried forward, with most targets for those measure remaining the same. The only exceptions are:
  - ASB the target for measure 90 (average days to resolve ASB cases) has

been increased, from 70 days to 60 days. The new proposed target would still be significantly exceeded based on recent quarterly performance reported to the Sub-Committee, however it is suggested that a balance needs to be achieved between the target increasing and the overall quality of service being maintained.

- Voids the targets for measures HV2 and HV3 have each been reduced by four days. Further information on voids performance, and comparisons with other stock holding authorities, is provided in paragraphs 3.3 – 3.6.
- Repairs housing repair appointments made vs. appointments kept this measure has been increased by 1%

#### Rationale for changes to voids measures

- 3.3 The Council has made significant improvements to re-let times for void properties, yet measures HV2 and HV3 continue to perform below target. Targets for these measures are proposed to be slightly relaxed for 2024/25 to account for current challenges affecting the voids process. These challenges include:
  - The condition of many properties at the point they are vacated; whilst this
    issue may be partially addressed by reinforcing with tenants the standards
    the council expects properties to be in at the end of their tenancy, it remains
    that a fair proportion of properties become empty due to the death of the
    tenant; and
  - Challenges sourcing specialist contractors, and how this affects the sequencing and timings of other trades carrying out works during the void period.

These new proposed voids targets mirror the voids loss allowances set out in the HRA Business Plan.

- 3.4 When proposing targets, the Council benchmarks its performance against similar local authorities. Whilst measures HV2 and HV3 are currently performing below target, performance is nonetheless excellent compared to other councils and City of Lincoln's performance is around the top quartile for voids performance nationally. This means the Council is outperforming approximately 75% of other stock holding local authorities on voids.
- 3.5 Voids targets vary greatly between councils, however all of those sampled were found to be performing significantly below their target, with 25% of councils' re-let times being more than 100 days. Nationally, the second quartile for councils' voids performance is 67.6 days; meaning that 50% of councils have re-let times higher than this.
- 3.6 The Council's new proposed voids targets for 2024/25 therefore seek to recognise the current challenges associated with the voids process, whilst ensuring the Council continues to maintain high standards and expectations of how it prepares vacant properties for reuse, for the benefit of tenants and people on the city's housing register.

#### Measures proposed for deletion

- 3.7 As set out in Appendix A, there are three measures propose for deletion. These are:
  - Investment the two finance measures are proposed for deletion, due to the Sub-Committee now receiving a quarterly finance report that will contain this data.
  - Complaints and Customer Service it is proposed that the current call handling performance measure reported to the Sub-Committee could be replaced with the established corporate call handling target 'CS3' reported to the Performance Scrutiny Committee. The current measure reports performance against a call wait target of ninety seconds; performance against this measure has been significantly below target for a long time, and there are no other call handling measures within the Council that have a 90 second target. The proposed replacement target, CS3, is summarised in paragraph 3.8 below.

#### New measures

- 3.8 A range of new targets are also proposed for 2024/25. All new measures are highlighted blue in '**Appendix A**,' and are summarised as follows:
  - Rents two measures are proposed to inform the Sub-Committee of income from letting of garages.
  - Allocations for useful context, it is proposed that the Sub-Committee receive the measure already reported to the Performance Scrutiny Committee that reports the number of people on the housing list.
  - ASB a new volumetric measure has been proposed to inform the Committee of the types of ASB cases reported and investigated. Including this measure also removes the need for a separate additional quarterly report to be presented to the Sub-Committee on ASB
  - Investment a new volumetric measure has been introduced to monitor how the Council is making progress against its target, set out in the HRA Business Plan, to make all council homes more energy efficient by 2030.
  - Building and Fire Safety Assurance four of the recently introduced Tenant Satisfaction Measures (TSMs) are proposed for inclusion in quarterly performance reporting, to provide useful context to the Committee on how the Council meets its building safety duties alongside other aspects of maintenance and investment. The full range of TSMs will be reported to the Committee separately and on a quarterly basis, to provide an overview of how tenants rate all aspects of the Council's landlord services. An additional measure has also been introduced to monitor electrical safety checks; this is not directly related to a TSM, however the measure has been designed to make it similar to the TSMs selected for use in performance monitoring.
  - Repairs a new volumetric measure has been proposed to monitor the Council's response to reports of damp and mould.
  - Strategy three new volumetric measures are proposed to inform the Committee on how our Council housing stock is affected by Right to Buy

- and the council's newbuild programme.
- Call handling as set out in paragraph 3.2 it is proposed that an existing call handling measure, already reported to the Performance Scrutiny Committee, could replace the measure referred to in paragraph 3.7. This proposal reflects how customers contact the different Housing teams; all customers calling the Council are initially received by the Customer Contact Centre, and the corporate target for call handling in the Contact Centre is 300 seconds. Additional Housing-only call data will, if approved by the Sub-Committee, also be provided for this measure.
- 3.9 Collectively, the proposed set of measures in 'Appendix A' aims to support the Housing Scrutiny Sub-Committee in having a good view of performance across all aspects of the landlord function, maximising the effectiveness of the scrutiny process and providing useful context on the key issues that affect the Council as a stock holding authority.

#### 4. Strategic Priorities

- 4.1 The City of Lincoln Council's Vision 2025 priorities are:
  - Let's drive inclusive economic growth.
  - Let's reduce all kinds of inequality.
  - Let's deliver quality housing.
  - Let's enhance our remarkable place.
  - Let's address the challenge of climate change.

This report relates primarily to 'Let's deliver quality housing.' Monitoring and reporting performance provides the means for the Council to assess its progress against this corporate priority and identify areas for improvement.

#### 5. Organisational Impacts

#### 5.1 Finance

There are no direct financial implications arising from this report.

#### 5.2 Legal Implications including Procurement Rules

There are no legal implications arising from this report.

#### 5.3 Equality, Diversity and Human Rights

The Public Sector Equality Duty means that the Council must consider all individuals when carrying out their day-to-day work, in shaping policy, delivering services and in relation to their own employees.

It requires that public bodies have due regard to the need to:

- Eliminate discrimination
- Advance equality of opportunity
- Foster good relations between different people when carrying out their activities.

Due to the nature of this report, there are no equality, diversity and human rights impacts to be assessed however their impact will continue to be considered as part of service delivery.

#### 6. **Risk Implications**

- 6.1 Options Explored – Not applicable to this report. (i)
- 6.2 (ii) Key Risks Associated with the Preferred Approach – Not applicable for this report.

#### 7. Recommendation

7.1 That Housing Scrutiny Sub-Committee considers the range of performance measures proposed in 'Appendix A,' and confirms which measures they approve for inclusion in quarterly performance reporting for the coming year 2024/25.

Is this a key decision? No

No Do the exempt information

categories apply?

Does Rule 15 of the Scrutiny No

Procedure Rules (call-in and

urgency) apply?

How many appendices does One the report contain? (Appendix A)

**List of Background Papers:** None

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# Housing Scrutiny Sub-Committee – Proposed Performance Measures for Quarterly Reporting 2024/25

PI	Measure Description	Actual 22/23	Target 23/24	23/24 Q3	Proposed target 24/25	Comments
Rents						
125B (RC1)	Rent collected as a proportion of rent owed	99.91%	97.50%	100.46%	97.50%	Recommended that target remains the same as 2023/24
126 (RC2)	Current tenant arrears as a percentage of the annual rent debit	3.40%	4.00%	2.86%	4.00%	Recommend that target remains the same as 2023/24
HSSC1	Garage rent collected as a percentage of rent due	N/A	N/A	N/A	Volumetric	This is a new measure, and is therefore volumetric for the first year.
HSSC2	Percentage of garage rent lost due to vacancy	N/A	N/A	N/A	Volumetric	This is a new measure, and is therefore volumetric for the first year.
ASB						
89	Percentage of ASB cases closed that were resolved	99.57%	94.00%	98.97%	94.00%	Recommended that target remains the same as 2023/24
90	Average days to resolve ASB cases	42.9 days	70 days	44.1 days	60 days	Recommended that target is increased by reducing the number of days by 10 2024/25, due previous target being significantly exceeded. This proposed change seeks to achieve a balance between increasing the target and ensuring that overall quality of service to tenants is not affected by cases being closed prematurely.
HSSC3	Number of ASB cases by type	N/A	N/A	N/A	Volumetric	This is a new measure, and is proposed to be volumetric. This measure will remove the need for a separate quarterly report on ASB.
Allocation	ns					separate quarterly report on AS

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PI	Measure Description	Actual 22/23	Target 23/24	23/24 Q3	Proposed target 24/25	Comments
85A	Percentage of offers accepted first time	88.10%	85.00%	87.03%	85.00%	Recommended that target remains the same as 2023/24
HS1	Number of people currently on the housing list	1,730	Volumetric	1,998	Volumetric	Already reported to Performance Scrutiny; included in list of HSSC measures as provides useful context
Voids						
69 (HV1)	Percentage of rent lost through dwelling being vacant	1.07%	1.00%	1.13%	1.00%	Recommended that target remains the same as 2023/24
58 (HV2)	Average re-let time calendar days for all dwellings (excluding major works)	44.40 days	32 days	41.10 days	36 days	There are currently several factors that are limiting the council's ability to reduce re-let times for those voids requiring major works, and therefore this target has been amended for 2024/25 to reflect more realistic expectations of performance. Changes to policies and the voids process are expected to improve voids performance in future years. The proposed target for 2024/25 reflects the void loss allowance set out in the HRA Business Plan.
61 (HV3)	Average re-let time calendar days for all dwellings (including major works)	55.90 days	38 days	47.72 days	42 days	Same rationale applies as for measure 58 (HV2) above, in relation to reducing the target for 2024/25.
Investme	nt					
50 (HI1)	Percentage of council properties that are not at the 'Decent Homes' standard (excluding refusals)	0.81%	1.00%	0.86%	1.00%	Recommended that target remains the same as 2023/24

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PI	Measure Description	Actual 22/23	Target 23/24	23/24 Q3	Proposed target 24/25	Comments
HSSC4	Percentage of properties at SAP rating C or above	N/A	N/A	N/A	Volumetric	This is a new measure, and is therefore volumetric for the first year. Current performance is 86.4%; the council aims to reach 100% by 2030, so whilst volumetric it is expected that the percentage of properties with a SAP rating of C or above will significantly increase each year.
	Expenditure against target set for year – responsive maintenance (spend YTD)	98.24%	100% (Year End)	100%	100% (Year End)	Proposed that this measure is removed, as the data will now be included in the quarterly finance reports now being presented to HSSC.
	Expenditure against target set for year – capital programme (spend YTD)	100.00%	100% (Year End)	100%	100% (Year End)	Proposed that this measure is removed, as the data will now be included in the quarterly finance reports now being presented to HSSC.
Building a	nd Fire Safety Assurance					
48 (HI3) (BS01)	Percentage of dwellings with a valid gas safety certificate	99.00%	99.00%	98.29%	99.00%	Recommended that target remains the same as 2023/24
BS02	Proportion of homes for which all required fire risk assessments have been carried out	N/A	N/A	N/A	99.00%	This is a new measure, which mirrors TSM BS02. The proposed target is in line with HI3, on the basis that full compliance should be achieved but a small percentage of tenants may refuse access (affecting performance)
BS03	Proportion of homes for which all required asbestos management surveys or reinspections have been carried out	N/A	N/A	N/A	99.00%	This is a new measure, which mirrors TSM BS03. The proposed target is in line with HI3, on the basis that full compliance should be achieved but a small percentage of tenants may refuse access (affecting performance)

PI	Measure Description	Actual 22/23	Target 23/24	23/24 Q3	Proposed target 24/25	Comments
BS04	Proportion of homes for which all required legionella risk assessments have been carried out	N/A	N/A	N/A	99.00%	This is a new measure, which mirrors TSM BS04. The proposed target is in line with HI3, on the basis that full compliance should be achieved but a small percentage of tenants may refuse access (affecting performance)
BS05	Proportion of homes for which all required communal passenger lift safety checks have been carried out	N/A	N/A	N/A	100%	This is a new measure which mirrors TSM BS05. The proposed target is 100% as it relates to communal areas; compliance is not likely to be affected by tenants refusing access.
HSSC5	Percentage of homes with an in-date and satisfactory electrical installation condition report	N/A	N/A	N/A	95%	This is a new measure, and has been designed to mirror the TSM measures for building safety. The proposed target is based on data collected by the Investment team, on the basis that full compliance should be achieved but a small percentage of tenants may refuse access (affecting performance)
HSSC6	Percentage of communal areas with an indate and satisfactory electrical installation condition report	N/A	N/A	N/A	99.3%	This is a new measure, and has been designed to mirror the TSM measures for building safety. The proposed target is based on data collected by the Investment team, and is based on almost full compliance being achievable
HSSC7	Average time taken to complete damp and mould repairs (days)	N/A	N/A	N/A	20 days	This is a new measure, and the target aligns with the council's Damp and Mould Protocol.
Repairs (H	lousing Repairs Service)					
29A (HM1a)	Percentage of reactive repairs completed within target time (priority 1 day only)	99.51%	99.50%	99.45%	99.50%	Recommended that target remains the same as 2023/24

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PI	Measure Description	Actual 22/23	Target 23/24	23/24 Q3	Proposed target 24/25	Comments
32 (HM1b)	Percentage of reactive repairs completed within target time (urgent 3 day repairs only)	93.67%	97.50%	89.49%	97.50%	Recommended that target remains the same as 2023/24. Q3 performance in 23/24 was affected by Storm Babet. For comparison, Q2 performance was 93.20%
33	Average time taken to complete urgent Repairs (3 days)	2.2 days	3 days	2.18 days	3 days	Recommended that target remains the same as 2023/24
34 (HM2)	Percentage of repairs fixed first time (priority and urgent repairs) - HRS only	93.24%	92.00%	93.40%	92.00%	Recommended that target remains the same as 2023/24
37 (HM4)	Appointments kept as a percentage of appointments made (priority and urgent repairs) - HRS only	98.46%	97.00%	96.64%	98.00%	Recommended that target is increased by 1% 2023/24
29B	Percentage of all priority repairs carried out within time limits (1 day) (Aaron Services)		99.50%	100.00%	99.50%	Recommended that target remains the same as 2023/24
Strategy						
HSSC8	Number of new properties delivered	N/A	N/A	N/A	Volumetric	This is a new measure, and is therefore volumetric for the first year.
HSSC9	Number of 'Right to Buy' transactions	N/A	N/A	N/A	Volumetric	This is a new measure, and is therefore volumetric for the first year.
HSSC10	Number of council properties	N/A	N/A	N/A	Volumetric	This is a new measure, and is therefore volumetric for the first year.
Complaint	s and Customer Service					
22	% of complaints replied to within target time	63.43%	95.00%	32.51%	95.00%	Recommended that target remains the same as 2023/24
HSSC11	% of complaints replied to in line with corporate policy	100.00%	Volumetric	100.00%	Volumetric	Recommended that target remains the same as 2023/24

PI	Measure Description	Actual 22/23	Target 23/24	23/24 Q3	Proposed target 24/25	Comments
	% of calls answered within 90 seconds	11.70%	80%	26.40%	80%	Performance against this measure has been significantly below target for a long time, and there are no other call handling measures within the council that have a 90 second target. It is proposed that this measure could, if approved by HSSC, be deleted and replaced with established corporate call handling measure CS3 below.
CS3	Average time taken to answer a call to Customer Services	N/A	300 seconds	471 seconds	300 seconds	This measure, which is already reported to Performance Scrutiny Committee, could replace the previous call handling measure reported to HSSC. Customers who call the council about a housing issue use the same Customer Contact Centre as customers accessing all other council services. The overall council-wide target for call wait times is 300 seconds. Additional Housing-only call data will, if approved by HSSC, also be provided for this measure.

#### HOUSING SCRUTINY SUB COMMITTEE

11 MARCH 2024

SUBJECT: ACQUISITIONS POLICY

DIRECTORATE: HOUSING AND INVESTMENT

REPORT AUTHOR: ANDREA RIPLEY, HOUSING STRATEGY OFFICER

#### 1. Purpose of Report

1.1 For Housing Scrutiny Sub Committee to consider the contents of the revised Acquisition Policy before it proceeds to Executive Committee.

#### 2. Background

- 2.1 The sale of council homes continues to create pressure to replace properties sold via the Right to Buy (Rtb) and to ensure the RtB retained capital receipts are utilised within the required timescales for the purposes of replacing social housing. There is a continued need for the Council to make best use of funds to replace housing and where possible offer additionality of housing stock due to increasing demand for housing.
- 2.2 Since the introduction of the RtB legislation in 1980, the City of Lincoln Council has received applications year on year for tenants to purchase the homes they live in. The below demonstrates the number of sales over the past 5 years:

Year	Total no of Sales
22/23	51
21/22	55
20/21	33
19/20	57
18/19	48

- 2.3 Local Authorities have the ability to reinvest Right to Buy (RtB) receipts within Retention Agreements (1-4-1 capital receipt agreements) for a period of 5 years from these sales. RtB receipts can used for 40% of the capital costs of purchase and repair of a property or new build on the basis that they provide a one for one replacement for social housing (as defined by section 68 (1)(a) of the Housing and Regeneration Act 2008.)
- 2.4 During 2018/19 it was determined that an up to date policy capturing RtB receipt processes and legalities for acquiring former council homes was required. On the 28<sup>th</sup> May 2019, the Acquisition Policy was approved by Executive and became policy in June 2019.
- 2.5 On the 23<sup>rd</sup> September 2019, an amendment was approved by Executive to enable acquisitions of varying property types not just ex council housing via delegated authority.

- 2.6 On the 17 March 2021, the Housing Delivery report was approved by Executive. Section 6 and Appendix 2 of this report amended the Acquisitions Policy to enable external housing providers to apply for funding.
- 2.7 The process of purchasing homes from the open market or via direct approaches is continuing to work well. To date the policy has facilitated the purchase of 99 homes and this number will continue to increase following the structured process set out in the revised Acquisitions Policy. The Council also has a further 13 properties in conveyancing which are likely to be acquired soon.
- 2.8 The Acquisitions Policy also allows for acquiring properties for other funding streams such as specific need government housing schemes. Examples include Next Steps Accommodation and the Local Area Housing fund. Once approval has been granted from Executive to deliver these projects, the acquisitions process is followed utilising the delegated authority in place. This ensures a consistent approach across all acquisitions to the housing stock.

#### 3. Amendments to the Acquisitions Policy

The following amendments have been captured within the revised policy:

- Up to 40% of capital costs can be apportioned to the RtB funding. Historically the maximum amount was 30% but the government now allows up to 40%.
- Acquisitions cap changes to the RtB policy is referred to within the policy.
   This change prohibits the number of RTB replacements being delivered as acquisitions rather than new build properties.
- Updates to the appendices in relation to the subsidy control act rather than State Aid and European Union.
- The external provider contract now references provisions for potential clawback in respect of all or part of the grant should the obligations for purchase and repair, social housing use, affordable rents and nominations agreement not be fulfilled by the grant recipient. Such potential clawback to be secured over an appropriate period and on terms subject to legal input on a case-by-case basis but likely to include entries in the subject property ownership title of a suitable charge and a restriction on disposal without first procuring that the purchaser enters into similar direct obligations with the Council.
- The wording around external provider applications amended to specifically state that a retrospective claim will not be considered unless authorised by the Chief Finance Officer, Director of Housing and Investment in conjunction with the Housing Portfolio Member.
- The Acquisitions Policy will be reviewed every five years to ensure compliance with legislation. If there are minor housekeeping changes, it is suggested, that these be delegated to the Director for Housing and Chief Finance Officer in conjunction with the Housing Portfolio member for approval.

#### 4. Corporate Priorities

#### 4.1 Let's deliver quality housing.

The acquisition of properties and development land will help meet Lincoln's housing need now and in the future. The revised acquisitions policy, ensures that the policy is up to date with existing processes, government legislation and decisions are made in line with suitability of the property for HRA housing stock,

#### 5. Organisational Impacts

#### 5.1 Finance

There are no direct financial implications arising as a result of this report.

For each acquisition, the Housing Strategy team will prepare a business case which includes the valuation, estimated repair cost, rent and service charge financial modelling. The business case will be assessed by Finance as to its viability and if financially viable the appropriate approval route will be progressed.

#### 5.2 Legal Implications including Procurement Rules

There are no new legal implications specifically for the implementation of this policy, however The Council's Legal Services Team undertake conveyancing work, the cost of which would be contained within existing HRA resources.

There are no known procurement implications with the introduction of this policy.

#### 5.3 Equality, Diversity and Human Rights

The Public Sector Equality Duty means that the Council must consider all individuals when carrying out their day-to-day work, in shaping policy, delivering services and in relation to their own employees.

It requires that public bodies have due regard to the need to:

- Eliminate discrimination
- Advance equality of opportunity
- Foster good relations between different people when carrying out their activities

The review of the Acquisitions Policy helps to ensure the Council is utilising funds to best effect to enable housing provision whilst also meeting the Council's statutory duty.

Equality, Diversity and Human Rights form part of the processes being followed and the specific housing teams involved within the assessment and award of tenancies and licences to homes purchased using the acquisition policy. Upon assessment each applicant will be considered against a set criteria based on their current need in line with the Lincs Homefinder Policy.

#### 5.4 Human Resources

There are no staffing implications via the approval of this revised policy. This is an existing policy which is being refreshed.

#### 5.5 Land, Property and Accommodation

There are no direct property implications arising as a result of this report. All housing acquisitions under this policy will be held by the Housing Revenue Account.

#### 5.6 Corporate Health and Safety Implications

The scheme does not have any corporate health and safety implications. Any work and processes followed will be in line with existing corporate working practice.

#### 6. Risk Implications

#### 6.1 (i) Options Explored

#### Acquisition policy not updated

The Acquisitions policy approved in 2019 along with subsequent revisions during 2019 and 2021 would continue. This information would not be in line with current guidance.

#### Implement of the revised Acquisition Policy (Preferred Option)

The revised Acquisition Policy provides a clear and useful policy which captures up to date grant rate levels and guidance along with information for any external applicants who may apply.

#### 7. Recommendation

7.1 For Housing Scrutiny Sub Committee to note the contents of the revised Acquisition Policy before it proceeds to Executive.

Is this a key decision?

Do the exempt information No

categories apply?

Does Rule 15 of the Scrutiny No

Procedure Rules (call-in and

urgency) apply?

How many appendices does the 2

report contain?

List of Background Papers: None

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# City of Lincoln Council ACQUISITION POLICY

January 2024



#### **Version Control**

Date	Version Number	Revision Notes	Revising Officer/Team
September 2019	1	Implementation of Acquisition Policy	Kate Bell Housing and Investment Directorate
March 2021	2	Revision to capture spend of 141 receipts for registered providers	Melanie Holland Housing and Investment Directorate
January 2024	3	Revision and update to policy capturing updated guidance in relation to caps to acquisitions, appendices and retrospective funding applications	Andrea Ripley Housing & Investment Directorate



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#### 1. Introduction

The City of Lincoln Council Acquisition Policy applies to the acquisition of land, development sites and residential properties including new build, former council and empty homes.

This policy is a guide for purchases of property and land utilising right to buy receipts and other funding sources including grant funding and direct revenue financing for Housing Revenue owned land or properties by a delegated approval process.

#### 2. Use of capital receipts acquired through Right to Buy

Under the latest Right to Buy (RTB) regulations owners of former council homes purchased under RTB regulations must, if they wish to re sell their property within ten years of their initial purchase, offer it to their former landlord (the council), or another social landlord. Should the sale take place within the first 5 years of their ownership they must also repay a percentage of the RTB discount they have received on the purchase of the property.

Local Authorities have the ability to reinvest Right to Buy (RtB) receipts within Retention Agreements (so-called 1-4-1 capital receipt agreements) for a period of up to 5 years.

RtB receipts can be used for 40% of the capital costs of purchase and repair of a property or new build on the basis that they provide a one for one replacement for affordable housing (as defined by section 68 (1)(a) of the Housing and Regeneration Act 2008.) Updated guidance on retained right to buy receipts and their use for replacement supply was published and updated in June 2023. The remaining 60% contribution of fund towards Capital Costs to purchase and repair, cannot include other forms of grant and other certain funding sources. For example the Affordable Homes 21-29 programme cannot be used in conjunction with RtB receipts.

Any underspend of retained capital receipts will have to be returned to the Secretary of State with interest of 4% above the base rate on a day to day basis compounded it is compounded quarterly for receipts up to 30 April 2021 and annually after that date.

#### 3. What retained additional receipts can be spent on

There are some restrictions on how receipts can be spent. Retained receipts can be used to supply:

- Homes for social or affordable rent
- Homes for shared ownership sale
- Homes for sale as First Homes

An acquisition cap was introduced in April 2022, and this should also be considered to inform future purchasing numbers and types of homes to ensure the Council meet the terms of the RtB fund.



There is no requirement for replacement homes to be of the same type, size, location, or tenure as the homes they replace. These are decisions for the City of Lincoln Council to make in accordance with local need.

Receipts may also be used to buy existing properties for conversion into eligible housing.

# 4. Criteria for Acquisition of former council homes and other individual dwellings to meet strategic need.

It is proposed that former council properties that are offered back to the council for purchase or former council and privately owned properties for sale on the open market will be assessed and a business case prepared with a recommendation to either purchase or reject the property.

The Council will aim to purchase at least 10 properties per annum from the council's RtB retained capital receipts fund. Properties can be purchased through the Right of Return process, through proactive engagement with local estate agents and via direct approaches from sellers.

The decision to purchase properties will be dependent on a business case and considered on a property by property basis, any decision made would be after consideration of the following factors:-

- There is a specific housing need for the type, size and location of the property that is being offered, this can be evidenced and in accordance with the council's housing register/Lincs Homefinder.
- A property is considered of strategic importance, for example individual units within a council owned block or located within the council's defined regeneration area.
- The decision to purchase individual properties funded by retained capital receipts will be considered alongside any planned or potential purchase of larger sites/properties.
- Larger sites/properties may be prioritised over individual properties if at any time there is a limit on the availability of the council's retained capital receipts.
- The financial viability of the acquisition and revenue return if the purchase price and refurbishment costs are met by 40% of RtB receipts and 60% other finances such as prudential borrowing, direct revenue financing or resources.
- The non-availability of any RtB receipts will, however, not restrict the purchase of
  individual properties if there is still a business case to support the acquisition and
  funding can be progressed from other funding mechanisms e.g. direct revenue
  financing, alternative funding mechanisms from government such as the affordable
  homes programme.
- The property is purchased with vacant possession and with the exception of former council flats, properties will be freehold.
- Each party will bear the costs of their own legal and valuation fees.

The following process for the acquisition of individual private properties, including former council homes will be adopted:-

 The Housing Strategy Team (HS) undertake property searches to identify potential acquisitions and consider properties through the Right of Return process.



- HS organise and coordinate viewing and valuation inspections with the Housing Investment Team and Commercial Valuer or Property Services valuer.
- HS assess the valuation and repair costs and if considered value for money will make an
  offer subject to contract of an amount no more than the valuation. On acceptance of the
  offer HS prepare a business case which will include the valuation, revenue return and
  intended rent setting (affordable or social), estimated repair cost, an anticipated on costs.
- The business case will be sent to Finance, Section 151 Officer and Director of Housing and Investment (or their nominated deputies) under delegated authority. Once all approvals are in place the Legal Services team are instructed by HS to undertake the conveyancing.
- On completion, the acquisition becomes part of the Council's HRA stock and void works are undertaken to enable the property to be let.

#### 5. Criteria for the purchase of all other acquisitions

The Council on occasions is approached directly by landowners/property owners offering to sell vacant or recently developed housing sites. The Housing Strategy Team also check for land sales, off plan acquisitions available and advertised on the open market. All residential sites offered to the council for sale directly or that become available on the open market are assessed to determine if they meet the council's strategic priorities and have a defined local housing need.

The decision to purchase sites will be dependent on a business case and considered on a site by site basis which would be determined by the following factors:

- Acquisitions will include properties for demolition, properties to be remodelled as supported housing, properties bought off-plan or as a group of acquisitions and development land. This is not an exhaustive list of properties or sites.
- Due to the financial costs and resources required by the council to purchase land/properties, larger sites will be prioritised over individual properties if resources are limited at any time.
- The viability of the purchase, new build/refurbishment and borrowing costs will be
  assessed against rent levels as set out in the council's rent policy to ensure that all
  development/developed sites/private properties are self-funded or if possible can be
  purchased with a government grant/funding contribution e.g. Homes England
  Affordable Homes Programme's can be applied for to fund new build acquisitions or
  off plan acquisitions from the open market.
- Housing need will be considered in line with the latest Strategic Housing Market Assessment, Housing Needs Assessments, Housing Strategy and Housing Register.
- The council will undertake land valuations (to be appointed internally or externally depending on the expertise/capacity available at the time) and ground surveys where necessary when considering any purchase of land sites.
- The purchase price and refurbishment costs will, in the first instance, be met by 40% RtB receipts with the balance of 60% through prudential borrowing, Direct Revenue Financing or resources within the Housing Investment Programme. The non-availability of any RtB receipts will, however, not restrict the purchase of individual properties if there is still a business case to support the purchase or where this is



being funded via other funding streams such as government funding such as the Affordable Homes Programme.

- Where a site is purchased with existing housing the properties are sold with vacant possession.
- Delegated authority can be sought and used for the purchase of one home/ unit at a time.
- Each party will bear the costs of their own legal and valuation fees.

Where more than one home forms part of the conveyancing transaction or is solely land purchases, a business case will be presented to Executive for approval unless an urgent decision is required in which case Executive delegations are in place to the 'virtual' Asset Management Group.

#### 6. City of Lincoln Council Right to Buy Replacement Grant Scheme

The use of retained capital receipts can be utilised for RtB replacement of a range of affordable housing products. RtB receipts can be transferred to providers of social housing to provide 40% of funding to deliver affordable housing within Lincoln.

To increase the number of empty homes brought back into use and / or further increase the supply of new build affordable housing the council introduced a capital grants programme using RtB capital receipts which otherwise would be returned to the Treasury with interest if not spent within 5 years.

#### 6.1 Grant Fund Criteria

The criteria for the grant scheme will be set out to meet the Government's funding rules and will include the following:-

- The council will require providers of social housing to enter into a nomination agreement active for a period of 60 years from the practical completion date in relation to 100% of all new lettings and 75% of subsequent lettings of the homes delivered.
- The grant funding element from the council, or any other public body, cannot exceed 40% of the total amount invested in the capital delivery of the project.
- Funding from the Right to Buy Replacement Programme Grant Fund cannot be used in combination with funding from Homes England. However a split development site with more than one project could qualify so long as funds from the council and Homes England are not invested in delivering the same project.
- Payment of grant will be at pre-agreed stages which will form part of the grant agreement with the council.
- Strict time limits will apply to the delivery of the project and funding claims in accordance with Government funding rules for the RTB funding.



- The provider will be required to submit regular monitoring delivery reports at the end of each quarter relating specifically to:
  - o starts on site:
  - o spend on each individual project
  - key programme milestones

The grant will cover the following heads of expenditure:-

#### Acquisition

- Purchase price of land/site
- Stamp duty land tax on the purchase price of the land/site

#### Works

- Main works contract costs (excluding any costs defined as on costs)
- Major site development works (where applicable). These include piling, soil stabilisation, road/sewer construction, major demolition
- Statutory agreements, associated bonds and party wall agreements (including all fees and charges attributed to such works) where applicable.
- Additional costs associated with complying with archaeological works and party wall agreement awards (including fees charges and claims attributable to such works) where applicable
- Unrecoverable VAT on the above (where applicable)

#### On costs

- Legal fees and disbursements
- Net gains losses via interest charges on development period loans
- Building society or other valuation and administration fees
- Fees for building control and planning permission
- Fees and charges associated with any requirements relating to energy requirements of dwellings, Eco-homes certification and Housing Quality Indicators.
- In-house or external consultant's fees disbursements and expenses (where the development contract is a design and build contract) see note 1 below
- Insurance premiums including building warranty and building defects liability insurance (except contract insurance included in works cost)
- Contract performance bond premiums



• Borrowing administration charges (including associated legal and valuation fees)

#### 6.2 Grant Agreement for Right to Buy 1-4-1 Replacement Schemes

The council will assess an application for RTB grant funding based on the Right to Buy Replacement Programme Grant Fund Assessment Criteria and Scheme Requirements set out in full in appendix 2.

Subject to the provider of social housing meeting the criteria the council will issue a Grant Agreement for Right to Buy Replacement Schemes to be signed by the provider.

Applications for funding and approval is not guaranteed nor can be relied upon until the formal decision and grant determination is made. Therefore, retrospective claims will not be considered unless authorised by the Chief Finance Officer, Director of Housing and Investment in conjunction with the Housing Portfolio Member.

This policy is not a core function of housing service delivery. Therefore, the process and its terms sit separately to the formal complaints and appeals process and a complaint or appeal cannot be submitted if a housing provider is unhappy with the decision made to award a grant application or not.

#### 6.4 Monitoring of the Grant fund

Where a grant is awarded by the council the provider will be responsible for monitoring and reporting on delivery of the scheme to ensure that the provider is meeting the strict time limits that will apply to the delivery of the project and funding claims in accordance with Government RTB funding rules. A template of the monitoring form for the council's right to buy replacement grant scheme is available in appendix 4.

#### 7. Monitoring and Review of this policy

To ensure the policy remains up to date, the policy will be reviewed every five years to ensure compliance with government guidance and legislation. A new version of the policy will be adopted at review, however if there are minor housekeeping changes during the period of the five years, delegated approval is in place for the Director of Housing and Chief Finance Officer in conjunction with the Housing Portfolio Member for approval.

#### 8. Equality and Inclusion

Equality and inclusion are at the heart of City of Lincoln Council's vision and core values. We recognise that inequality continues to affect different people and communities in different ways. We are committed to creating and sustaining a modern and supportive working environment for our tenants and employees.

This Policy enables the acquisition of housing which is then offered for letting to tenants by accompanying procedures including Lincs Homefinder which consider protected characteristics and equality of opportunity when assessing an applicant for housing.



# Appendix 1

# **Business Case and Authorisation to Purchase Land/Property**

Land / Property						
Reference						
Report by						
Date						
Report						
To cover the following:-						
Valuation						
<ul> <li>Refurbishm</li> </ul>	nent works costs and quote details					
<ul> <li>Evidence H</li> </ul>	ousing Need if applicable					
<ul> <li>Opportunit</li> </ul>	ies to improve SAP rating					
<ul> <li>Anticipated</li> </ul>	I total costs, including works and fees					
<ul> <li>Proposed C</li> </ul>	Offer Price					
Finance						
141 money allocation	on 40 %- £					
60% match funding	- <b>f</b>					
Detail financing app	portionment					
Recommendation						
	d policy which gives delegated authority to the Director of Housing and Investment and					
Chief Finance Office	er to proceed with purchases of ex council properties]					
To muchood with the						
To proceed with the	e purchase of property as follows:					
Finance						
(Sign and Date)						
(Sign and Date)						
DHI						
(Sign and Date)						
(o.g., a.i.a. zato)						
Chief Finance						
Officer						
(Sign and Date)						
,						
Legal						
(Sign and Date)						



#### Appendix 2

# Right to Buy Replacement Programme Grant Fund Assessment Criteria and Scheme Requirements

#### **Information for Applicants**

Both new build and refurbishment projects are eligible for funding. In compiling your application please take note of the following key points. In many instances these are essential to ensure compliance with Government funding rules. NB delivery timescales for projects are very important and must be adhered to in order to trigger grant payments:

- 1 The Council will require you to enter into a nomination agreement active for a period of 60 years from the Practical Completion Date in relation to 100% of all new lettings and 75% of subsequent lettings of the homes delivered.
- 2 The grant funding element from the Council, or any other public body, cannot exceed 40% of the total amount invested in the capital delivery of the project.
- 3 Funding from the Right to Buy Replacement Programme Grant Fund cannot be used in combination with funding from the Homes England. However, a split development site with more than one project could qualify so long as funds from the Council and HE are not invested in delivering the same project.
- 4 Payment of grant will be at pre-agreed stages which will form part of your grant agreement with the Council.
- 5 Funds can be spent on new build property or on the refurbishment of a property. Refurbished property <u>must not</u> be social housing properties at the time of the expenditure. All projects must take place within City of Lincoln Council Boundary.
- 6 Strict time limits will apply to the delivery of the project and funding claims in accordance with Government funding rules for the RTB funding.
- 7 Your organisation will be required to submit regular monitoring delivery reports at the end of each quarter relating specifically to:
  - o starts on site;
  - o spend on each individual project
  - key programme milestones
  - o Intended Practical Completion date
- 8 As a minimum your organisation must agree to provide financial records/accounts and any other records requested relating to each project quarterly unless otherwise agreed. Claims should be supported by evidence of spend having been incurred (for example copy



invoices). The Council's external Auditors may need to inspect your organisations financial accounts relating to the project(s) in order that the Council complies with the Government Capital Receipts Pooling requirements and the subsequent audit requirements.

9 Planning application progress: whilst we do not require planning to be submitted progress toward planning application submission/planning approval is important and therefore your application should clearly describe where you are in respect to the planning application process including pre app discussions and any key planning issues.

#### Eligible expenditure

#### The amount spent on social housing includes the following:

- a) Development costs associated with the acquisition of dwellings to be used as social housing;
- b) Development costs associated with the acquisition of land for the construction of dwellings to be used as social housing;
- c) Development costs of construction of dwellings to be used as social housing.

Development costs mean the costs relating to the development of social housing in respect to the heads of expenditure set out below:

#### Heads of expenditure

#### Acquisition

- Purchase price of land/site
- Stamp duty land tax on the purchase price of the land/site

#### Works

- Main contract costs (excluding any costs defined as on costs)
- Major site development works (where applicable). These include piling, soil stabilisation, road/sewer construction, major demolition
- Statutory agreements, associated bonds and party wall agreements (including all fees and charges attributed to such works) where applicable.
- Additional costs associated with complying with archaeological works and party wall agreement awards (including fees charges and claims attributable to such works) where applicable



Unrecoverable VAT on the above (where applicable)

#### On costs

- Legal fees and disbursements
- Net gains losses via interest charges on development period loans
- Building society or other valuation and administration fees
- Fees for building control and planning permission
- Fees and charges associated with any requirements relating to energy requirements of dwellings, Eco-homes certification and Housing Quality Indicators.
- In-house or external consultant's fees disbursements and expenses (where the development contract is a design and build contract) see note 1 below
- Insurance premiums including building warranty and building defects liability insurance (except contract insurance included in works cost)
- Contract performance bond premiums
- Borrowing administration charges (including associated legal and valuation fees)
- An appropriate proportion of the development and administration costs of the Authority or the body in receipt of funding from the Authority
- Irrecoverable VAT on the above

#### Note 1

Where the development contract is a design and build contract the on-costs are deemed to include the builders design fee element of the contract sum. The amount included by the builder for the design fees should be deducted from the works cost element referred to above, as should other non-works costs that may be submitted by the builder such as fees for building and planning permission, building warranty, defects liability insurance, contract performance bond and energy rating of dwellings.

#### Note 2



Some items will not qualify as development costs unless the Authority can clearly demonstrate that such costs are properly chargeable to the social housing, i.e. for the sole use of residents or to comply with any statutory obligations that may have been imposed.

#### **Examples of these are:**

- Works to roads which do not exclusively serve the social housing
- Landscaping to areas of land which lie outside the boundaries of the land on which the social housing site is located.
- District heating systems
- Trunk sewers and sewage disposal works
- Special refuse treatment buildings
- Public conveniences
- Community halls, club rooms, reception rooms

#### Note 3

Subject to the above where any cost incurred or to be incurred by the Authority or a body in receipt of funding from the Authority is common to both the development of the social housing and to any other activity, asset or property of the Authority or a body in receipt of funding from the Authority only such part of that cost as is attributable to the development of the social housing may be treated as a cost in which the retained amount may be paid.

#### Note 4

Approval process - where an application is received for a funding request of under £500k the Chief Financial Officer Director of Housing and Investment will approve and authorise the release of this funding from the Right to Buy Replacement Programme. Approvals for this can take up to one month. Where the funding request is over £500k the decision will have to be approved by the Executive Board. Approvals for this can take up to three months.

#### Key Assessment criteria

**Timescales:** Strict timescales apply to spend of RTB funding and therefore delivery within agreed timescales is essential. (The grant agreement will specify dates for drawdown of funding and expenditure).

**Value for Money:** Your organisation will be expected to demonstrate that all reasonable steps have been taken to ensure best consideration and value for money. A development appraisal may be required if your project is selected at the Expression of Interest stage to go forward to a full application – the level of match funding required – development offer e.g. additional benefits that the project will deliver for the community.

**Affordability:** The Council has a preference for the properties to be let at a social rent, however will consider affordable rent as long as the rent charge remains within Local Area Housing Allowance levels.



Deliverability: Confirmation of funding availability and strength of project partnership and organisational record of delivery will be essential to the award. Other evidence to demonstrate the scheme is deliverable such as land availability/ownership will also be considered. Similarly the planning status of the scheme will be an important consideration for the allocation of grant.

Quality standards: The Council is committed to promoting excellence in respect of design quality, space standards and environmental efficiency. As a minimum all schemes will be expected to meet Decent Homes Standard.

Alignment with Council Priorities: Including Empty Homes Strategy, Housing Strategy affordable housing priorities, housing demand data.

Learning, Training and Employment: Schemes should demonstrate how they will ensure learning and training opportunities and how they will drive standards for apprenticeships and local labour opportunities.

Proposed Management: Applicants should clearly set out how the properties are to being managed, for example, whether they are to be managed by the provider or instead a managing agent be appointed. The Council reserves the right to request additional information in order to ensure that it is satisfied with the proposed management arrangements.



#### Appendix 3

City of Lincoln Council Grant Agreement for Right to Buy 1-4-1 Replacement Schemes

THIS AGREEMENT is made the day of Two thousand and

BETWEEN:

- (1) CITY OF LINCOLN COUNCIL of City Hall, Beaumont Fee Lincoln LN1 1DD ("the Council") and
- (2) [ ] (Company No. )whose registered office is at ADDRESS [ ("the Grant Recipient")

#### **RECITALS:**

- (1) By an agreement dated 12 June 2012 the Secretary of State for Communities and Local Government has permitted the Council to retain capital receipts the provision of social housing
- (2) The Council has agreed to advance grant funding to the Grant Recipient to facilitate the delivery of new social housing in the Council's administrative area
- (3) The Council will have nomination rights in respect of the social housing constructed by the Grant Recipient
- (4) The Grant Recipient has submitted a bid to the Council for grant funding to assist the Grant Recipient in the acquisition and refurbishment of Properties for social housing
- (5) The grant funding provided under this Agreement is made in compliance with the requirements set out in the Subsidy Control Act 2022 and accompanying regulations concerning public service compensation granted for Services of Public Economic Interest PRINCIPAL CLAUSES:

#### 1. Definitions

In this Agreement unless the context otherwise requires:



"Actual Programme Costs" means in respect of the Refurbishment Programme the total amount of Eligible Programme Costs actually incurred by the Grant Recipient in acquiring and developing as such amount is warranted and certified by the Grant Recipient pursuant to the provisions of Schedule 1

"Affordable Rent" means a rent (inclusive of service charges) which does not exceed eighty per centum (80%) of the market rent for an equivalent property of the relevant size and location such rent to be assessed and set in accordance with the requirements of the Rent Standard or such other below market rent to be agreed from time to time by the parties

"Affordable Rent Unit" means a Social Housing Unit let or to be let at an Affordable Rent and not a Social Rent

"Agreed Principles" means the terms set out in Part 1 of Schedule 3

"Agreed Timescale" means:

in respect of the Start on Site Date, 28 days from the acquisition of the first Property in each Phase of the Refurbishment Programme; and

in respect of the Date of Practical Completion, within 6 months of the Start on Site Date of the last Property in each Phase of the Refurbishment Programme

"Consents" means all consents building regulation approvals and other necessary approvals and consents (under statute any lease or otherwise) and all other relevant statutory or regulatory requirements required to enable the Refurbishment Programme to be lawfully carried out and maintained

"Date of Practical Completion" means the date on which the Project Monitor notifies the Grant Recipient (such notification not to be unreasonably withheld or delayed) that they are satisfied acting reasonably that the Phase 1 and/or Phase 2 of the Refurbishment Programme is Practically Complete and has been completed within the Agreed Timescale



"the Refurbishment Programme" means the acquisition and refurbishment in accordance with the Refurbishment Standards of:

- (a) {} Properties in Phase 1 of the programme ("Phase 1")
- (b) (} Properties in Phase 2 of the programme ("Phase 2") for the purposes of letting the Properties on an assured short hold tenancy or a form of tenancy to be agreed in advance by the Council at an Affordable Rent or such other below market rent to be agreed from time to time by the parties

"Eligible Programme Costs" means those costs incurred by the Grant Recipient in carrying out the Refurbishment Programme as specified in Schedule 6 (calculated using generally acceptable accounting principles)

"Decent Homes Standard" means the standard described in sections 4 and 5 of the Department for Levelling Up, Housing and Communities and Ministry of Housing, Communities and Local Government Local Government's publication entitled "A Decent Home: Definition and guidance for implementation June 2006 Update";

"Encumbrance" means any mortgage charge pledge lien or other encumbrance

"Event of Default" means any of the events or circumstances set out in Schedule 4

"the Grant" means the Phase 1 Grant and the Phase 2 Grant totalling the maximum amount of grant payable to the Grant Recipient by the Council in accordance with the provisions of Schedule 1

"the Grant Recipient's Obligations" means the obligations of the Grant Recipient as set out in Schedule 3

"Insolvency Event" means the occurrence of any of the following in relation to the Grant Recipient:

(a) it is unable or admits an inability to pay its debts as they fall due, suspends making payments on any of its debts or, by reason of actual or anticipated financial difficulties,



- commences negotiations with one or more of its creditors with a view to rescheduling any of its indebtedness
- (b) the value of its assets is less than its liabilities (taking into account contingent and prospective liabilities)
- (c) a moratorium is declared in respect of any indebtedness
- (d) any corporate action, legal proceedings or other procedure or step is taken in relation to:
  - (i) the suspension of payments, a moratorium of any indebtedness, winding-up, dissolution, administration or reorganisation (by way of voluntary arrangement, scheme of arrangement or otherwise)
  - (ii) a composition, compromise, assignment or arrangement with any of its creditors
  - (iii) the appointment of a liquidator, receiver, administrator, compulsory manager or other similar officer
  - (iv) enforcement of any Security over any assets of the Grant Recipient
  - (v) any analogous procedure or step is taken in any jurisdiction other than any winding-up petition which is frivolous or vexatious and is discharged, stayed or dismissed within ten (10) Business Days of commencement or
- (e) any expropriation, attachment, sequestration, distress or execution affects any asset or assets of the Grant Recipient which has a Material Adverse Effect in relation to the Programme

"the Key Personnel" means the personnel identified by the Council as being key personnel "Longstop Date" means 24 months from the date of this Agreement PROVIDED always that the Council may in its absolute discretion (but without any obligation to do so) from time to time extend the Longstop Date by giving notice in writing to the Grant Recipient fixing a revised



Longstop Date and upon the giving of such notice any such revised Longstop Date shall be substituted for the date previously fixed hereunder]

"Material Adverse Effect" means the effect of any event or circumstance which is reasonably likely to be materially adverse to the ability of the Grant Recipient to deliver the Phase 1 and /or Phase 2 of the Refurbishment Programme on the basis agreed under this Agreement within the Agreed Timescales

"the Maximum Sum" means 40% of the Actual Programme Costs or the sum of (WORDS) s (£NUMBERS) whichever is the lesser sum.

"Phase 1 Grant" means £VALUE being the maximum amount of grant payable to the Grant Recipient by the Council during Phase 1 of the Refurbishment Programme in accordance with the provisions of Schedule 1

"Phase 2 Grant" means £VALUE being the maximum amount of grant payable to the Grant Recipient by the Council during Phase 2 of the Refurbishment Programme in accordance with the provisions of Schedule 1

"Potential Event of Default" means an event that with the giving of notice by the Council or lapse of time would become an Event of Default in accordance with Schedule 4

"Practical Completion" means that Phase 1 and /or Phase 2 of the Refurbishment Programme has been completed within the Agreed Timescale in accordance with Refurbishment Standards and the terms of this Agreement such that all the Properties within each Phase are fit for beneficial occupation as Social Housing Units, and Practically Complete shall be construed accordingly

"Properties" means the properties to be acquired by the Grant Recipient for refurbishment as Social Housing Units comprising NUMBER OF UNITS Affordable Rented Units or such other mix of Social Housing as the Council may from time to time agree in writing



"Public Sector Subsidy" means all funding or subsidy in relation to the Refurbishment Programme in money or money's worth (including the Grant) received or receivable by the Grant Recipient from public sector bodies (whether national or local) or bodies in receipt of lottery funds from the National Lottery Distribution Fund pursuant to the National Lotteries Acts 1993 and 1998 and any further funding by the Council provided under this Agreement "the Project Monitor" means such person as the Council may from time to time notify to the Grant Recipient is to act as Project Monitor

"Refurbishment Standards" means the standards submitted to and agreed by the Council but which if no specific standards are agreed must as a minimum meet the Decent Homes Standard

"Regulator" means the HCA acting through the Regulation Committee established by it pursuant to Part 2 of the HRA 2008 or any similar future authority (including any statutory successor) carrying on substantially the same regulatory or supervisory functions

"Rent Standard" means any standard set by the Regulator (including any associated explanatory notes or guidance from time to time under Section 193 Housing and Regeneration Act 2008 pursuant to any then applicable Direction)

"Rent Standard Guidance" means the document of that name published by the Regulator in March 2012 (including any other guidance issued by the Regulator in relation to that document) as such document and/or associated guidance may be amended, updated or replaced from time to time

**"Secure Legal Interest"** means the Grant Recipient has in respect of the Properties:

- (a) freehold title registered with title absolute
- (b) leasehold title registered with title absolute where the lease has at least 60 years unexpired duration



"Security" means a mortgage charge pledge lien or other security interest securing any obligation of any person or any other agreement or arrangement having a similar effect (such as a sale or lease and leaseback a blocked account set off or similar arrangement)

"SPEI" means services in the Public Economic Interest which are essential services provided to the public which could not be supplied to the market without a subsidy

"SPEI Decision Overpayment" means the extent to which the Public Sector Subsidy (including the Grant) exceeds the maximum amount of aid over the current financial year and the two preceding financial years

"Social Housing" has the meaning attributed to it in Section 68 of the Housing and Regeneration Act 2008

"Social Housing Unit" means a unit of Social Housing provided by the Grant Recipient that will be made permanently available to be let at an Affordable Rent

"Social Rent" means a rent calculated in accordance with the formula for calculating social rents set out in the Rent Standard Guidance

#### "Start on Site Date" means the date on which:

- (a) the Grant Recipient has taken possession of the Property and
- (b) the physical Works to the Property has commenced;

"Subsidy" means aid given by a public authority which provides support to an enterprise that gives that enterprise an economic advantage meaning the equivalent support could not have been obtained on commercial terms.

"Successful Completion" means Completion of the Refurbishment Programme within the Agreed Timescales



"Unlawful Subsidy means any subsidy which has been granted in contravention of the subsidy control principles as set out in legislation.

"Value Added Tax" means any tax on value (other than Stamp Duty) or turnover (including Value Added Tax as defined by the Value Tax Act 1994) as shall be payable at the rate appropriate at the time of the relevant supply

"Works" means all of the works set out in Schedule 6 to this agreement and the refurbishment works required to bring the Properties up to the Refurbishment Standard such works to be agreed by the Parties in respect of each Property prior to the Start on Site Date

#### 2. Interpretation

- 2.1 References to parties and other persons include their successors and permitted assigns except where the context otherwise requires
- 2.2 References to a clause or schedule are references to a clause of or a schedule to this Agreement unless otherwise provided. Clause and schedule headings are for ease of reference only
- 2.3 References to this or any other agreement or document or statute are references to them in force for the time being and as amended varied supplemented consolidated or re-enacted from time to time and include any schedules and annexes to such agreement or document and in the case of statutes any delegated legislation
- 2.4 In this Agreement "including" shall be construed so as not to limit the generality of any words or expressions in connection with which it is used
- 2.5 The schedules form part of this Agreement
- 2.6 The term 'Refurbishment Programme' include each and every Property therein
- 2.7 Words importing one gender include all other genders and the singular shall include the plural and vice versa



# 3. Purpose

- 3.1 The Council has agreed to make the Grant available to the Grant Recipient to provide the Refurbishment Programme subject to and in accordance with the terms and conditions of this Agreement.
- 3.2 Each party undertakes to co-operate with the other to facilitate the proper performance of this Agreement and the delivery of the Refurbishment Programme.

# **Payment of the Grant**

- 4.1 Subject to the provisions of this Agreement the Council shall pay the Grant to the Grant Recipient in accordance with the provisions of Schedule 1
- 4.2 Unless the Council in its absolute discretion otherwise agrees the Council shall not be liable to pay the Grant or any part of the Grant at any time after the Longstop Date (as the same may be extended) or when:
  - 4.2.1 an Event of Default has occurred and is continuing;
  - 4.2.2 the Council believes acting reasonably that an Event of Default is likely to occur as a result of the relevant payment or is imminent; or
  - 4.2.3 any of the representations and warranties contained in this Agreement would be incorrect in a material respect if it was then to be repeated
  - 4.2.4 the Council believes acting reasonably that the payment of the Grant would be Unlawful subsidy control compliance

#### 5. The Grant Recipient's Obligations

The Grant Recipient agrees with the Council that it will observe and perform the Grant Recipient's Obligations throughout the duration of this Agreement



#### 6. Effect of Events of Default

Where an Event of Default has occurred and is continuing and has not been remedied the Council may by notice in writing to the Grant Recipient:

- 6.1 suspend the payment of the Grant for such period as the Council in its absolute discretion may determine;
- 6.2 vary the Maximum Sum in which case the payment of the Grant shall thereafter (subject to the provisions of this Agreement and provided that no other Event of Default has occurred and is continuing) be made in accordance with the variation notified to the Grant Recipient; and
- 6.3 terminate this Agreement whereupon:
  - 6.3.1 the Council shall cease to be under any obligation to provide the Grant to the Grant Recipient under this Agreement;
  - 6.3.2 the Council may require the Grant Recipient to repay the whole or any part of the Grant previously paid to the Grant Recipient where the Grant Recipient has not been liable to pay and has not paid such whole or part of the Grant to a third party and it is irrecoverable and the Grant Recipient agrees that upon receipt of notice requiring repayment they shall repay the sums required within twenty eight days of receipt of such notice;

# 7. Repayment of the Grant

7.1 The Grant Recipient shall, unless the Council acting in its absolute discretion agrees otherwise, repay to the Council any part of the Grant paid to the Grant Recipient as a result of an administrative error (whether by the Council the Grant Recipient or any other person). Any sums falling to be paid by the Grant Recipient to the Council under this



Clause may be deducted from any further payments of any part of the Grant that the Council may be liable to pay to the Grant Recipient

7.2 If the Agreement Funding gives rise to a subsidy control SPEI Decision Overpayment or otherwise constitutes Unlawful subsidy then the Council shall be entitled to recover from the Grant Recipient the amount of such subsidy control SPEI Decision Overpayment and/or Unlawful subsidy together with such interest as it is required by law to recover and the Grant Recipient must pay such amount(s) within ten (10) Business Days of the Council requesting repayment

#### 8. Notices

Any notice required to be given under this Agreement shall be in writing and shall be served:

- 8.1 as regards a notice to be served on the Council by personal delivery or by sending it by recorded postal delivery to the Council's City Solicitor at City Hall Beaumont Fee Lincoln LN1 1DD; or
- 8.2 as regards a notice to be served on the Grant Recipient by personal delivery or by sending it by recorded postal delivery to the Grant Recipient's Chief Executive at the address given in this Agreement

and shall (where sent by post) be deemed to have been served and received on the second working day following the day of posting and (where delivered personally) be deemed to have been given when received by the person to whom it is addressed

#### 9. Value Added Tax

The payment of the Grant by the Council under this Agreement is believed to be outside the scope of Value Added Tax but if any Value Added Tax shall become chargeable all payment of the Grant or any part of the Grant shall be deemed to be inclusive of Value Added Tax and



the Council shall not be obliged to pay any Value Added Tax over and above the amount of the Grant

# 10. Representations and Warranties

- 10.1 Without prejudice to any other term of this Agreement, the Grant Recipient:
  - 10.1.1 expressly acknowledges the Agreed Principles and agrees to observe them and to be bound by them;
  - 10.1.2 represents and warrants in the terms set out in Part 2 of Schedule 2` to the Council on the date hereof and on each day during the currency of this Agreement; and 3.1.3 acknowledges and agrees that the Council is relying on such representations and warranties and that each of such warranties and representations shall be separate and independent and, save as expressly provided to the contrary, shall not be limited by reference to any of them or by any other provisions of this Agreement.

#### 11. Publicity

- 11.1 Subject to clause 11.2 below, the Grant Recipient shall not make or consent to the making of any public statement or announcement or engage in any promotional activity concerning this Agreement or any involvement of the Council concerning the Refurbishment Programme without the Council's prior consent
- 11.2 The Grant Recipient shall at all times during the carrying out of the Refurbishment Programme maintain on the Properties in a location to be agreed with the Council a sign of a type and design approved by the Council indicating that the Refurbishment Programme has been funded by the Council

#### 12. Indemnity



The Grant Recipient shall indemnify and keep indemnified the Council from and against all costs expenses actions charges claims damages proceedings and other liabilities sustained or incurred as a direct result of any Event of Default or Potential Event of Default caused by the Grant Recipient

#### 13. General

- 13.1 Nothing in this Agreement shall constitute or create a partnership or joint venture between the Council and the Grant Recipient or constitute the Grant Recipient or its staff as agents of the Council for any purpose whatsoever and the Grant Recipient and its staff shall not in any circumstances hold itself or themselves out as such
- 13.2 Except where any agreement decision or determination to be made by the Council under or in connection with this Agreement is expressly qualified such agreement decision or determination by the Council shall be made by the Council in its sole and absolute discretion
- 13.3 Any consent approval waiver or agreement of the Council or any person acting on behalf of the Council pursuant to this Agreement shall not be deemed to be an acceptance by the Council of the correctness or suitability of the contents of the subject of the approval or consent
- 13.4 This Agreement shall be governed by the laws of England and Wales and the Council and the Grant Recipient irrevocably agree that any legal action or proceedings arising out of or relating to this Agreement may be brought and enforced in the courts of England and Wales and irrevocably submit to each jurisdiction
- 13.5 This Agreement may only be amended in writing duly executed by the Council and the Grant Recipient



- 13.6 If at any time any of the provisions of this Agreement become illegal invalid or unenforceable in any respect under any law or regulation of any jurisdiction in which they are to be performed the legality validity or enforceability of the remaining provisions of this Agreement shall not be in any way affected or impaired as a result and the Council and the Grant Recipient shall in good faith amend this Agreement to reflect as near as may be the spirit and intention behind such unenforceable provision or provisions so that the same may comply with the laws of that jurisdiction
- No failure or delay on the part of the Council in exercising any right or power and no course of dealing between the Council and the Grant Recipient shall operate as a waiver nor shall any single or partial exercise of any right or power of the Council prevent any other or further exercise thereof or the exercise of any other right or power of the Council. The rights and remedies of the Council are cumulative and not exclusive of any other rights or remedies which the Council would otherwise have provided that the Council has in each instance acted in good faith
- 13.8 Nothing contained in or done under this Agreement and no consents given by the Council shall prejudice the Council's rights powers or duties and/or obligations in the exercise of its functions or under any statutes bye-laws instruments orders or regulations
- 13.9 Nothing in this Agreement nor in any other document shall impose any obligation or liability on the Council with respect to any actions of or obligations or liabilities assumed or incurred by the Grant Recipient or their agents contractors or employees whether under contract statute or otherwise
- 13.10 Any disputes or differences arising as between the Council and the Grant Recipient as to their respective rights duties or obligations or as to any other matter or thing arising out of or connected with the subject matter of this Agreement (other than as herein



provided) shall be referred in accordance with the provisions of the Arbitration Act 1996 or any statutory modification or re-enactment thereof for the time being in force to the determination of a single arbitrator to be agreed upon by the parties or failing agreement within seven days of a written request by one of the parties requesting such agreement then (upon the request of either of the parties) to a person nominated as arbitrator by the President for the time being of the Royal Institution of Chartered Surveyors.

- 13.11 For the avoidance of doubt nothing herein contained or implied shall prejudice or affect the Council's rights powers and obligations in the exercise of its functions as a local authority and the rights powers duties and obligations of the Council under all public and private statutes bye-laws orders and regulations may be as fully and effectually exercised in relation to the Properties and the Refurbishment Programme as if this Agreement had not been executed by them
- 13.12 The Grant Recipient may not assign or sub-contract any part of this Agreement without the consent of the Council (other than pursuant to security) and the Council may only assign or sub-contract it to a body which shall supersede the Council in dealing with the subject matter of this Agreement

# 14. Security

The Grant Recipient consents to the entry of an agreed notice against the Grant Recipient's title to the Property at the Land Registry. This includes clawback in respect of all or part of the grant should the obligations for purchase and repair, social housing use, affordable rents and nominations agreement not be fulfilled by the grant recipient. Such potential clawback to be secured over an appropriate period and on terms agreed prior to acquisition. This is likely to include entries in the subject property ownership title of a suitable charge and a restriction



on disposal without first procuring that the purchaser enters into similar direct obligations with the Council.

#### 15. Nominations

On the date of this Agreement the Grant Recipient will enter into a nominations agreement in the form attached at Schedule 5.

#### **16. Entire Agreement**

This Agreement constitutes the entire understanding and agreement between the Council and the Grant Recipient as to the subject matter of this Agreement and save as expressly referred to or incorporated by reference supersedes all prior negotiations submissions or understanding between the Council and the Grant Recipient with respect to the subject matter

#### 17. Fraud

The Grant Recipient must take all reasonable steps to prevent the risk of fraud to the Council.

Where such steps reveal the possibility of fraud affecting the resources of the Council the Grant Recipient shall immediately inform the Council

# 18. Prevention of Bribery and Corruption

The Council shall be entitled to cancel this Agreement and to recover from the Grant Recipient the amount of any loss resulting from such cancellation if:

18.1 the Grant Recipient shall have offered or given or agreed to give to any person any gift or consideration of any kind inducement or reward for doing or forbearing to do or for having done or forborne to do any action in relation to this Agreement or any other agreement with the Council;



- 18.2 the like acts shall have been done by any person employed by the Grant Recipient or acting on its behalf; or
- 18.3 in relation to any agreement with the Council the Grant Recipient or a person employed by them or acting on its behalf shall:
  - 18.3.1 have committed any offence under the Bribery Act 2010; or
  - 18.3.2 have given any fee or reward the receipt of which is an offence under Section 117(2) of the Local Government Act 1972
- 18.4 In exercising its rights or remedies under this Clause 18 the Council shall act in a reasonable and proportionate manner having regard to such matters as the gravity of and the identity of the person performing the relevant act

**IN WITNESS** whereof the parties hereto have executed this document as a deed the day and year first hereinbefore written



#### **SCHEDULE** 1

# **Procedures for the payment of the Grant**

# 1 Reporting

- 1.1 Until Practical Completion or such later date as the Council shall require the Grant Recipient will deliver to the Project Monitor a written report ("the Report") each month following the date of this Agreement updating the Council on general progress in relation to the Refurbishment Programme including, but not limited to:
- 1.1.1 details of Properties selected for acquisition
- 1.1.2 exchanges of contract and completion of the purchases of selected Properties
- 1.1.3 details of schedule of works and a detailed breakdown of the estimated cost of the refurbishment works for each Property
- 1.1.4 expenditure incurred in relation to the Refurbishment Programme:
- 1.2 The Report shall be signed by one of the Key Personnel or such other person as the Council in its absolute discretion may agree
- 1.3 The Council reserves all its rights pursuant to this Agreement in relation to any material changes or anticipated changes to the Refurbishment Programme or any of the schedules to this Agreement that may be disclosed in the Report
- 1.4 The Report shall be in such form as the Council may reasonably require
- 1.5 The Grant Recipient shall deliver to the Project Monitor such information as the Council or the Project Monitor may reasonably require in support of the Report

# 2 Application for payment



# 2.1 Application for Payment of the Phase 1 Grant

- 2.1.1 An Application for Payment of 50% of the Phase 1 Grant shall be submitted to the Project Monitor by the Grant Recipient on the Phase 1 Start on Site Date confirming that the Start on Site Works have commenced. The Council will pay the grant monies within 28 days of the Application for Payment.
- 2.1.2 The Grant Recipient may upon the Date of Practical Completion of the last Phase 1 Property submit a further application for payment in respect of Actual Programme Costs incurred during Phase 1 of the Refurbishment Programme up to a maximum of 50% of the Phase 1 Grant ) together with the Report and

# 2.2 Application for Payment of the Phase 2 Grant

- 2.2.1 An Application for Payment of 50% of the Phase 2 Grant shall be submitted to the Project Monitor by the Grant Recipient on the Phase 2 Start on Site Date confirming that the Start on Site Works have commenced. Subject to 2.2.3 below the Council will pay the grant monies within [28] days of the Application for Payment
- 2.2.2 The Grant Recipient may upon the Date of Practical Completion of the last Phase 2 Property submit a further Application for Payment in respect of Actual Programme Costs incurred during Phase 2 of the Refurbishment Programme up to a maximum of 50% of the Phase 2 Grant together with the Report
- 2.2.3 It is hereby agreed by the Parties that the Council may not be obliged to make a payment of grant funding in respect of a Phase 2 Application for Payment unless all Properties in Phase 1 have achieved Practical Completion within the Agreed Timescale.
- 2.3 Any variance to the above payment schedules and phases will be determined and agreed prior to signing of the agreement and documented. For example purchase and repair applications may replicate funding draw down milestones in line with the capital



funding guide terms. Such as 40% at acquisition, 35% at start on site and 25% upon practical completion subject to the expenditure being evidenced and in line with 40% total grant award.

- 2.4 The Application for Payment shall be signed by one of the Key Personnel or such other person as the Council (acting reasonably) may agree
- 2.5 The Application for Payment shall be made in such form as the Council may reasonably require
- 2.6 The Grant Recipient shall keep in one location the documentation required to verify the accuracy of the Application for Payment and shall permit the Council on giving reasonable notice and at reasonable times access to inspect such documentation
- 2.7 The Grant Recipient acknowledges that any delay in delivering the Report the Application for Payment or any information requested by the Council pursuant to this Schedule is likely to delay the payment of the Grant or any part of the Grant to the Grant Recipient
- 2.8 The Grant Recipient will if reasonably required by the Council or the Project Monitor meet with the Council or the Project Monitor in order to review verify and discuss the Report or the Application for Payment
- 2.9 The Grant Recipient will permit the Council and the Project Monitor access to the Property in order to inspect the Properties discuss the Report and/or the Application for Payment and shall if required (on reasonable notice) by the Council or the Project Monitor arrange for the Consultants or any of the Consultants required by the Council or the Project Monitor to be available at such inspection
- 2.10 The Grant Recipient shall deliver to the Council or the Project Monitor such information as the Council or the Project Monitor may reasonably require in support of the Application for Payment



# 3 Payment of the Grant

- 3.1 Without prejudice to the Council's rights to withhold the payment of the Grant under the terms of this Agreement the Council shall be under no obligation whatsoever to make a payment of the Grant or any part of the Grant until it is completely satisfied that such payment will be in relation to Actual Programme Costs in respect of the Refurbishment Programme.
- 3.2 The Council shall pay the Grant to the Grant Recipient in instalments each instalment to be paid within twenty eight days of receipt of the Application for Payment PROVIDED THAT the total aggregate of all the payments made by the Council in respect of the Actual Programme Costs shall not in any event exceed the Maximum Sum
- 3.3 Unless the Council otherwise agrees the Council shall not be liable to pay the Grant or any part of the Grant:
  - 3.3.1 unless the Application for Payment:
    - 3.3.1.1 are made in the form reasonably required by the Council and are signed by one of the Key Personnel;
    - 3.3.1.2 relate to Actual Programme Costs in relation to which the Grant Recipient has not submitted any other Application for Payment to the Council; and
    - 3.3.1.3 includes to the reasonable satisfaction of the Council evidence that the expenditure to which the Application for Payment have been incurred and that payment is due from the Grant Recipient
  - 3.3.2 if an Event of Default has occurred and is continuing or if the Council believes acting reasonably that an Event of Default is likely to occur as a result of payment pursuant to such Application or is imminent



- 3.3.3 if any of the representations and warranties contained in this Agreement would be incorrect in a material respect if then repeated by reference to the facts and circumstances then subsisting
- 3.3.5 if the Council is not satisfied acting reasonably that the relevant Phase of the Refurbishment Programme in relation to which the Application for Payment has been made has been satisfactorily completed
- 3.4 If the Council shall determine that any expenditure previously defrayed and the subject of a prior Application for Payment are not Actual Programme Costs or if at any time the Council has paid more than it is liable to pay under any provision of this Agreement the Council shall be entitled to deduct the amount properly stipulated by the Council as having been overpaid from any further payments of any part of the Grant
- 3.5 The Council is not under an obligation to consider any obligation to make a payment in respect of any Application for Payment made on or after a date which is 28 days prior to the Longstop Date



#### SCHEDULE 2

#### **Acknowledgments Representations and Warranties**

#### Part 1

# **Agreed Principles**

- 1.1. The Grant is being made available by the Council on the express understanding that it is applied solely for the purposes of funding the Actual Programme Costs in respect of the Refurbishment Programme
- 1.2. The Public Sector Subsidy including the Grant in respect of Refurbishment Programme may not exceed an amount equal to 40% of the Actual Programme Costs incurred by the Grant Recipient in respect of the delivery the Refurbishment Programme;

#### Part 2

#### **Representations and Warranties**

- The Grant Recipient is duly incorporated under the law of England and Wales and has the corporate power to own its assets and to carry on the business which it conducts or proposes to conduct.
- The Grant Recipient has the power to enter into and to exercise its rights and perform the Grant Recipient's Obligations under this Agreement
- The Grant Recipient is not subject and will not become subject to any other obligation, compliance with which will or is likely to, have a Material Adverse Effect in relation to the Refurbishment Programme.
- 4. The Grant Recipient's obligations under this Agreement constitute legal, valid and binding obligations, enforceable in accordance with its terms.
- 5. The execution, delivery and performance by The Grant Recipient of this Agreement do not:



- 5.1. insofar as it is aware contravene any applicable law or directive or any judgement, order or decree of any court having jurisdiction over it;
- 5.2. conflict with, or result in any breach of any of the terms of, or constitute a default under, any agreement or other instrument to which it is a party or any licence or other authorisation to which it is subject or by which it or any of its property is bound; or
- 5.3. contravene or conflict with its memorandum and articles of association or rules (as applicable) from time to time.
  - 6. All Consents required in connection with the execution delivery issue validity or enforceability of this Agreement have been obtained (or will be obtained before or when required) and (where obtained) have not been withdrawn
- 7. To the best of the Grant Recipient's knowledge, no claim is presently being asserted and no litigation, arbitration or administrative proceeding is presently in progress or, to the best of its knowledge, pending or threatened against it or any of its assets which will or might have a Material Adverse Effect in relation to the Refurbishment Programme.
- 8. To the best of the Grant Recipient's knowledge, no proceedings or other steps have been taken and not discharged (nor, to the best of its knowledge threatened) for its winding-up or dissolution or for the appointment of a receiver, administrative receiver, administrator, liquidator or similar officer in relation to any of its assets or revenues and without limitation no Insolvency Event has occurred in relation to it.
  - No person having any Security over the Properties or any other assets of the Grant Recipient has enforced or given notice of its intention to enforce such security.
- 10. It is not aware, after due enquiry, of anything which materially threatens the success or Successful Completion of the intention or purpose of this Agreement.
- 11. All information documents and accounts submitted by the Grant Recipient to the Council were true and accurate as at the date on which the same were supplied and that no change



has occurred since the date on which such information was supplied which renders the same untrue or misleading in any material respect (save as may have been disclosed or updated or corrected by other information supplied to the Council) and that save as so disclosed updated or corrected there has been no material adverse change in its undertaking assets operations or prospects since such information was provided.

- 12. The Grant Recipient has disclosed to the Council all information which it reasonably believes would influence the Council in awarding the Grant to it or the amount thereof.
- 13. The Grant Recipient is not aware after due enquiry of anything which materially threatens the success or Successful Completion of the Refurbishment Programme or makes it unlikely.
- 14. No Event of Default has occurred and is continuing and save as notified to the Council the Grant Recipient is not aware of any Potential Event of Default.
- 15. The Grant Recipient has a Secure Legal Interest in the Properties or will have acquired a secure Legal Interest at the date of Application for Payment in respect of any grant monies to be spent on Works at those Properties
- 16. The representations and warranties contained in this Schedule shall be deemed to be repeated whenever payment of the Grant or any part of the Grant is made with reference to the facts and circumstances then pertaining.



#### SCHEDULE 3

#### The Grant Recipient's Obligations

#### 1 Consents

- 1.1 The Grant Recipient shall not carry out any work without having first obtained all necessary Consents for that work and in particular (but without prejudice to the generality of the foregoing) shall not carry out any work constituting development for which permission is required under the Town and Country Planning Act 1990 without detailed planning consent for that work having been obtained and if requested by the Project Monitor to produce to him such documents or copy documents as the Project Monitor may reasonably require to demonstrate satisfaction of its obligations under this paragraph
- 1.2 At all times throughout the Refurbishment Programme to comply with all Consents
- 1.3 The Grant Recipient shall apply for the Reserved Matters Approval within eight weeks of the Effective Date

#### 2 Procurement

The Grant Recipient shall comply with all applicable Procurement legislation (including the Council's own procedure rules where notified to the Grant Recipient in writing) in connection with the procurement of any part of the Refurbishment Programme and promptly provide to the Council any information which the Council may reasonably require in order to satisfy itself that the Grant Recipient has done so

# 3 Indemnity



The Grant Recipient shall at all times fully and effectually indemnify the Council from and against any claims made against or losses incurred by the Council in connection with this Agreement including but not limited to any proceedings of any kind that may be suffered by the Council in connection with the payment of the Grant to the Grant Recipient

# 4 Practical Completion

- 4.1 The Grant Recipient shall give at least fourteen days' prior written notice to the Council of the date when they anticipate that the Date of Practical Completion of the Refurbishment Programme will occur
- 4.2 Immediately following the issue by its architect of a certificate of practical completion of the Refurbishment Programme (or any part of the Refurbishment Programme) the Grant Recipient shall furnish a copy thereof to the Council

# 5 Material alteration of the Refurbishment Programme

Not without the prior written consent of the Council to make any alterations or variations to the Refurbishment Programme

# 6 Dealings with this Agreement

Not to assign or transfer or otherwise dispose of the benefit of this Agreement other than pursuant to security

# 7 Notification by the Grant Recipient

The Grant Recipient shall notify the Council in writing:

7.1 as soon as practicable thereafter in the event of any material change in the information on costs (whether actual or estimated) of carrying out the Refurbishment Programme



and the Project provided for the appraisal of the Grant or the arising of any event which materially affects the continued accuracy of such information

- 7.2 as soon as practicable thereafter in the event of any receipt by the Grant Recipient of any other Public Sector Subsidy or the offer of the same in respect of the Refurbishment Programme
- 7.3 as soon as practicable thereafter of any event which is reasonably likely to materially and adversely affect the carrying out and completion of the Refurbishment Programme
- 7.4 forthwith on becoming aware of the occurrence of an Event of Default or of a Potential

  Event of Default

#### **8** Provision of information

The Grant Recipient shall provide the Council with such information as the Council may reasonably require in connection with the Refurbishment Programme or any permitted variations thereto from the Start Date to the date on which the Companies have fulfilled all of their obligations under this Agreement

# 9 Inspection and audit facilities

The Grant Recipient shall permit the Council or persons authorised by the Council (in each case on giving reasonable notice and at reasonable times) to inspect the Property and to inspect audit and take copies of all reports books accounting records and vouchers relating to the Refurbishment Programme which the Council (acting reasonably) considers relevant and in particular (but without prejudice to the generality of the foregoing and the rights and obligations of either party) to inspect any works before the issue of any certificate of partial or practical completion and the Grant Recipient shall ensure that there is due regard to any observations made by or on behalf of the Council in particular in respect of any items which



are considered need to be done or remedied before the relevant certificate is issued Provided always that the Grant Recipient may exercise its professional judgement in a reasonable manner

#### 10 Further assurance

At any time upon the written request of the Council the Grant Recipient shall promptly execute and deliver or procure the execution and delivery of any and all such further instruments and documents as may be reasonably necessary for the purpose of obtaining for the Council the full benefit of this Agreement and of the rights and powers herein granted

#### 11 Good faith

The parties shall at all times act with good faith in their dealings with one another

# 12 Execution of the Refurbishment Programme

- 12.1 The Grant Recipient shall as soon as reasonably practicable procure the commencement and thereafter with all due expedition the carrying out and completion of the Refurbishment Programme in a good and workmanlike manner with good quality materials and substances of their respective kinds in accordance with all with the Consents and with due monitoring by the Grant Recipient of progress with a view to achieving Practical Completion within the Agreed Timescales
- 12.2 Following Practical Completion the Grant Recipient shall take all steps necessary to procure the remedy without delay of all defects in workmanship and materials which may then be found

#### 13 Use of the Grant



The Grant Recipient will apply the Grant only for the carrying out of the Refurbishment Programme

# 14 No Borrowing etc.

14.1 The Grant Recipient will not without the Council's prior written consent (such consent not to be unreasonably withheld or delayed create or permit to subsist any Encumbrance on any of their interests assets or revenues (including in particular but without prejudice to the generality of the foregoing the Property)

# 15 Payment of Outgoings

The Grant Recipient shall pay and discharge all costs expenses and other amounts required to procure the due performance of its obligations under this Schedule including all amounts of Value Added Tax payable by the Grant Recipient

#### 16 Meetings

The Grant Recipient shall give to the Project Monitor at least five days' prior written notice (or if this is not practicable as much notice as is possible) of any meeting where the Refurbishment Programme or any item pertaining to the Refurbishment Programme is to be discussed or is likely to be discussed and shall provide him with copies of the agenda for the meeting and copies of any papers to be discussed. A representative of the Council shall be permitted to attend any such meeting and participate in any discussions taking place (but not vote) and the Project Monitor shall be provided with copies of the minutes of all such meetings including any at which the Council is not represented



#### **SCHEDULE** 4

#### **Events of Default**

### 1 Insolvency

At any time:

- 1.1 an Insolvency Event has occurred in relation to the Grant Recipient; or
- 1.2 the Grant Recipient ceases to operate

#### 2 Misuse of the Grant

The Grant Recipient applies the Grant other than in respect of the Refurbishment Programme and fails to repay the Grant within 30 days of a demand under paragraph 3.4 of Schedule 1

# 3 Breach of other obligations

At any time the Grant Recipient fails to perform and observe any obligation owed to the Council under this Agreement or under any deed or document supplemental to this Agreement or creating security pursuant to this Agreement and fails to remedy such failure within 30 days of notice from the Council requiring it to do so

#### Fraud

At any time the Grant Recipient has acted fraudulently in relation to this Agreement or the Refurbishment Programme

# 4 Material misrepresentation

At any time any representation or statement made by or on behalf of the Grant Recipient in this Agreement and/or the Grant Recipient's application for the Grant and/or in any document



referred to in or delivered under this Agreement is not true and accurate in any material respect when made or deemed repeated whether deliberately or not

# 5 Commencement and completion of the Works

The Refurbishment Programme has not been started and completed within the Agreed Timescales or such longer period (if any) as the Council at its absolute discretion may allow

#### 7 Withdrawal etc. of Consents

Any Consent is withdrawn or revoked or expires or is modified or made subject to any condition which in the Council's opinion may materially or adversely affect the Grant Recipient's ability to perform and observe their obligations under this Agreement

# **8** Breach of Nominations Agreement

The provisions of the Nominations Agreement are not complied with



#### SCHEDULE 5

# **Eligible Programme Costs**

The costs eligible for Grant funding under the terms of this Agreement are:

- a) the Programme costs associated with the acquisition of the Properties to be used as Social Housing
- b) the programme costs associated with the refurbishment of the Properties to the Refurbishment Standard in respect of the heads of expenditure set out below Heads of expenditure
- 1 Acquisition
- 1.1 Purchase price of the Properties
- 1.2 Stamp duty land tax on the purchase price of the Properties
- 2 Works
- 2.1 Such works as are notified in writing to and agreed by the Council in respect of each Property prior to the Start on Site Date for that Property
- 2.2 2.3 Statutory agreements, associated bonds and party wall agreements (including all fees and charges attributed to such works) where applicable.
- 2.4 Additional costs associated with complying with party wall agreement awards (including fees charges and claims attributable to such works) where applicable
- 2.5 Unrecoverable VAT on the above (where applicable).
- 3 On costs
- 3.1 Legal fees and disbursements
- 3.2 Building society or other valuation and administration fees



- 3.3 Fees for building control and planning permission
- 3.4 Fees and charges associated with compliance any requirements relating to energy requirements of dwellings, Eco-homes certification and Housing Quality Indicators.
- 3.5 Insurance premiums including building warranty and building defects liability insurance (except contract insurance included in works cost).
- 3.6 Contract performance bond premiums
- 3.7 Borrowing administration charges (including associated legal and valuation fees).
- 3.8 An appropriate proportion of the administration costs of Grant Recipient
- 3.9 Irrecoverable VAT on the above.



# SCHEDULE 6

# PROPERTIES [if addresses of properties known at the date of the agreement]

Executed as a deed by a director, in the presence of:	
Witness signature: Witness name: Witness address:	
Witness occupation:	

THE COMMON SEAL of CITY OF LINCOLN COUNCIL

was hereunto affixed in the presence of:-



# Appendix 4

# Right to Buy Replacement Programme Monitoring Table

Scheme Reference Number:		Period:				
Name of Organisation:						
Organisational Contact:						
Scheme inc. short description and						
unit numbers:						
Scheme Commencement Date:						
Development Period:						
Long Stop Date:						
Monitoring Report:						
Please outline works completed within the occurred.	ne current reporting	period and	expenditure			
Please outline works to be completed with	thin the next report	ing period.				
Where you have been unable to meet the 1) Reasons for the delay	terms of the agree	ment please	detail:			
2) What actions have been undertak	en to mitigate this.	ı				
3) Upcoming milestones						
I confirm that this is an accurate record of the project funded by the Right to Buy Replacement						
Programme:						
Name						
Position						
Signature						
Date						



# **Equality with Human Rights Analysis Toolkit**



Appendix B

The Equality Act 2010 and Human Rights Act 1998 require us to consider the impact of our policies and practices in respect of equality and human rights.

We should consider potential impact before any decisions are made or policies or practices are implemented. This analysis toolkit provides the template to ensure you consider all aspects and have a written record that you have done this.

If you need any guidance or assistance completing your Equality and Human Rights Analysis contact:

Corporate Policy Team - Email: <a href="mailto:policy@lincoln.gov.uk">policy@lincoln.gov.uk</a>
Legal Services - Email: <a href="mailto:louise.simpson@lincoln.gov.uk">louise.simpson@lincoln.gov.uk</a>

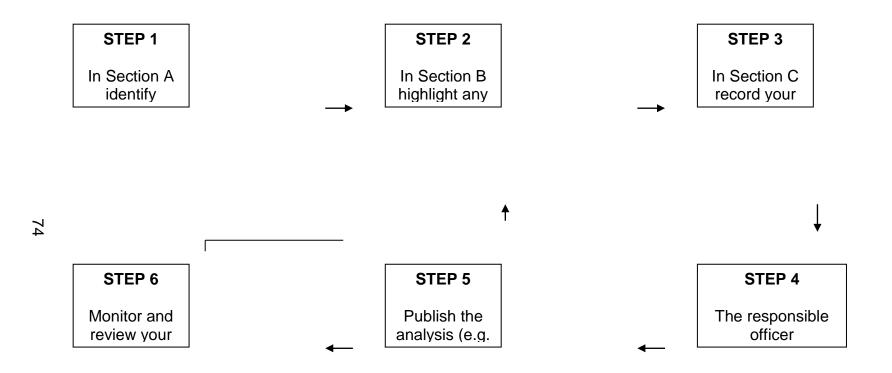
A diagram of the process you should follow is on page 2, and glossary and guidance to help you complete the toolkit can be found on pages 6-9.

Even after your policy, project or service has been implemented; it is recommended that analysis is undertaken every three years, and that this analysis is updated at any significant points in between. The purpose of any update is that the actual effects will only be known after the implementation of your policy, project or service. Additionally, area demographics could change, leading to different needs, alternative provision can become available, or new options to reduce an adverse effect could become apparent.

#### Useful questions to consider when completing this toolkit

- 1. What is the current situation?
- 2. What are the drivers for change?
- 3. What difference will the proposal make?
- 4. What are the assumptions about the benefits?
- 5. How are you testing your assumptions about the benefits?
- 6. What are the assumptions about any adverse impacts?
- 7. How are you testing your assumptions about adverse impacts?
- 8. Who are the stakeholders and how will they be affected?
- 9. How are you assessing the risks and minimising the adverse impacts?
- 10. What changes will the Council need to make as a result of introducing this policy / project / service / change?
- 11. How will you undertake evaluation once the changes have been implemented?

# STEP BY STEP GUIDE TO EQUALITY ANALYSIS



<sup>\*</sup> Fvidence could include information from consultations:

# **SECTION A**

Name of policy / project / service	City of Lincoln Council Acquisitions Policy
Background and aims of policy / project / service at outset	The City of Lincoln Council Acquisition Policy applies to the acquisition of land, development sites and residential properties including new build, former council and empty homes.  The policy is a guide for purchases of property and land utilising right to buy receipts and other funding sources including grant funding and direct revenue financing for Housing Revenue owned land or properties by a delegated approval process. The policy is in place to ensure a consistent and fair approach when considering acquisitions.  Properties purchased will form part of the Housing Revenue Account and in turn be let and managed appropriately in line with the tenancy's CoLC provide.  When acquiring properties demand and property types and sizes are considered and progressed accordingly often leading to a variety of property types, bedroom numbers, and accessibility.
Person(s) responsible for policy or decision, or advising on decision, and also responsible for equality analysis	The responsible person for the City of Lincoln Acquisitions Policy, EIA review and validation is the Housing Strategy and Investment Manager.
Key people involved i.e. decision- makers, staff implementing it	Housing Strategy Officer, Housing Strategy and Investment Manager, Housing Investment Team, Tenancy Services (where appropriate if an acquisition is for a particular cohort), Housing Solutions Manager, Senior Finance Officer, Chief Finance Officer and Director of Housing and Investment

# **SECTION B**

This is to be completed and reviewed as policy / project / service development progresses

	Is the likely effect positive or negative? (please tick all that apply)		ive or	Please describe the effect and evidence that supports this and if appropriate who you have consulted with*	Is action possible to mitigate adverse	Details of action planned including dates, or why action is not possible
	Positive	Negative	None		impacts?	
Age			х	No Identified impacts	NA	
Disability including carers (see Glossary)			х	No identified impacts	NA	
Gender re- assignment			X	No identified impacts	NA	
Pregnancy and maternity			X	No identified impacts	NA	
Race			X	No identified impacts	NA	
Religion or belief			X	No identified impacts	NA	
Sex			X	No identified impacts	NA	
Sexual orientation			Х	No identified impacts	NA	
Marriage/civil partnership			х	No identified impacts	NA	
Human Rights (see page 8)			Х	No identified impacts	NA	

<sup>\*</sup>Evidence could include information from consultations; voluntary group feedback; satisfaction and usage data (i.e. complaints, surveys, and service data); and reviews of previous strategies

Did any information gaps exist?	Y/N/NA	If so what were they and what will you do to fill these?
None at this stage	N/A	The CoLC acquisitions policy is to be published to offer transparency and guidance on the acquisitions process but also act as guidance for external providers who may apply for grant.

# SECTION C Decision Point - Outcome of Assessment so far:

Based on the information in section B, what is the decision of the responsible officer (please select one option below):

	•	-		Tick here
No equality or human right Im	pact (your analysis shows there is no imp	pact) - sign assessment be	ow	[x]
No major change required (you	ır analysis shows no potential for unlawfu	ul discrimination, harassmer	nt)- sign assessment below	<i>'</i> []
Adverse Impact but continue (	record objective justification for continuin	g despite the impact)-comp	lete sections below	[]
Adjust the policy (Change the policy)	proposal to mitigate potential effect) -prog	gress below only AFTER ch	anges made	[]
Put Policy on hold (seek advice	from the Policy Unit as adverse effects	can't be justified or mitigate	d) -STOP progress	[]
Conclusion of Equality Analysis (describe objective justification for continuing)	No negative E&D impacts identified. The acquisitions but also sets out its terms			ed for CoLC
	Once purchased acquisitions form part purchases are let based on housing ne		ed and managed by the H	RA. The
	There are occasions where CoLC may government for certain cohorts. Examp particular funding and accommodation acquisitions and Equality Assessments policy is then utilised as a formal and contains the contains and contains the contains are contained as a formal and contains the contains are contained as a formal and contains the contains are contained as a formal and contains the contains tha	oles of this includes Rough S types are progressed, appro are considered as part of the	Sleeping Accommodation. oval is sought from Executinose approval processes.	Where these ve prior to any The acquisitions
	The award and type of tenancy/ licence allocated in line with Lincs Homefinder			
When and how will you review and measure the impact after implementation?*	EIA to be revisited every 5 years. Show take place earlier than the stated 5 year captured within the Executive report from the executive report fro	rs. Delegated authority for		
Checked and approved by responsible officer(s) (Sign and Print Name)	A Ripley	Date	28/02/2024	

Checked and approved by Assistant	P Burton	Date	29/02/2024
Director			
(Sign and Print Name)			

When completed, please send to policy@lincoln.gov.uk and include in Committee Reports which are to be sent to the relevant officer in Democratic Services

The Equality and Human Rights Commission guidance to the Public Sector Equality Duty is available via: <a href="https://www.equalityhumanrights.com/new-public-sector-equality-duty-guidance/">www.equalityhumanrights.com/new-public-sector-equality-duty-guidance/</a>

# City of Lincoln Council Equality and Human Rights Analysis Toolkit: Glossary of Terms

Adult at Risk - an adult at risk is a person aged 18 years or over who is or may be in need of community care services by reason of mental health, age or illness, and who is or may be unable to take care of themselves, or protect themselves against significant harm or exploitation.

**Adverse Impact.** Identified where the Council's operations has a less favourable effect on one or more groups covered by the Equality Act 2010 than it has on other groups (or a section of a group)

Carer - see also disability by association. A carer is a person who is unpaid and looks after or supports someone else who needs help with their play-to-day life, because of their age, long-term illness, disability, mental health problems, substance misuse

**Disability by association.** Non disabled people are also protected from discrimination by association to a disabled person. This might be a friend, partner, colleague or relative. This is applies to carers who have a caring responsibility to a disabled person.

**Differential Impact.** Identified where a policy or practice affects a given group or groups in a different way to other groups. Unlike adverse impact, differential impact can be positive or negative.

**Disability.** It is defined under the Equality Act 2010 as 'having a physical or mental impairment which has a substantial and adverse long term effect on a person's ability to carry out normal day to day activities'.

Physical impairment is a condition affecting the body, perhaps through sight or hearing loss, a mobility difficulty or a health condition.

Mental impairment is a condition affecting 'mental functioning', for example a learning disability or mental health condition such as manic depression **Diversity**. Diversity is about respecting and valuing the differences between people. It is also recognising and understanding the mix of people and communities who use services and their different needs.

**Discrimination.** Discrimination has been defined as 'the unequal treatment of individuals or groups based onless because of a protected characteristic – see protected characteristic. This includes discrimination by association, perception, direct and indirect discrimination. *Example of discrimination*: An employer does not offer a training opportunity to an older member of staff because they assume that they would not be interested, and the opportunity is given to a younger worker

**Equality.** The right of different groups of people to have a similar social position and receive the same treatment:

**Equality Analysis.** This is a detailed and systematic analysis of how a policy, practice, procedure or service potentially or actually has differential impact on people of different Protected Characteristics

**Equality Objectives.** There are specific strategic objectives in the area of equalities and should set out what services are seeking to achieve in each area of service in terms of Equality.

**Equality of Opportunity.** Equality of opportunity or equality opportunities may be defined as ensuring that everyone is entitled to freedom from discrimination. There are two main types of equality encompassed in equal opportunities:

- 1. Equality of treatment is concerned with treating everyone the same. Thus, in an organisational context it recognises that institutional discrimination may exist in the form of unfair procedures and practices that favour those with some personal attributes, over others without them. The task of equal opportunities is therefore concerned with the elimination of these barriers.
- 2. Equality of outcome focuses on policies that either have an equal impact on different groups or intend the same outcomes for different groups. **Evidence.** Information or data that shows proof of the impact or non impact evidence may include consultations, documented discussions, complaints, surveys, usage data, and customer and employee feedback.

Foster good relations. This is explicitly linked to tackling prejudice and promoting understanding.

**General Equality Duty.** The public sector equality duty on a public authority when carrying out its functions to have 'due regard' to the need to eliminate unlawful discrimination and harassment, foster good relations and advance equality of opportunity.

**Gender reassignment.** The process of changing or transitioning from one gender to another – for example male to trans-female or female. **Harassment.** This is unwanted behaviour that has the purpose or effect of violating a person's dignity or creates a degrading, humiliating, hostile, intimidating or offensive environment.

Human Rights - Human rights are the basic rights and freedoms that belong to every person in the world - see below

Marriage and Civil Partnership. Marriage is defined as a 'union between a man and a woman'. Same-sex couples can have their relationships legally recognised as 'civil partnerships'. Civil partners must be treated the same as married couples on a wide range of legal matters. Single people are not protected. Discrimination on grounds of marriage or civil partnership is prohibited under the Act. The prohibition applies only in relation to employment and not the provision of goods and services.

**Pregnancy and Maternity.** Pregnancy is the condition of being pregnant or expecting a baby. Maternity refers to the period after the birth, and is linked to maternity leave in the employment context. In the non-work context, protection against maternity discrimination is for 26 weeks after giving birth, and this includes treating a woman unfavourably because she is breastfeeding.

**Protected Characteristics.** These are the grounds upon which discrimination is unlawful. The characteristics are:

• Age

Race

Marriage and civil partnership

Disability

Religion and belief (including lack of belief)

Pregnancy and maternity

Gender reassignment

Sex/gender

Sexual orientation

**Public functions.** These are any act or activity undertaken by a public authority in relation to delivery of a public service or carrying out duties or functions of a public nature e.g. the provision of policing and prison services, healthcare, including residential care of the elderly, government policy making or local authority services.

**Race.** This refers to the protected characteristic of race. It refers to a group of people defined by their race, colour, and nationality (including citizenship) ethnic or national origins.

**Religion or belief.** Religion has the meaning usually given to it but belief includes religious and philosophical beliefs including lack of belief (e.g. atheism). Generally, a belief should affect your life choices or the way you live for it to be included in the definition.

**Section 11 of the Children Act.** This duty is a duty under the Children Act 2004 that requires all agencies with responsibilities towards children to discharge their functions with regard to the need to safeguard and promote the welfare of children. They must also ensure that any body providing services on their behalf must do the same. The purpose of this duty is that agencies give appropriate priority to safeguarding children and share concerns at an early stage to encourage preventative action.

**Sex.** It refers to whether a person is a man or a woman (of any age).

**Sexual Orientation.** A person's sexual attraction is towards their own sex; the opposite sex; or to both sexes: *Lesbian, Gay or Bisexual* **Victimisation.** Victimisation takes place where one person treats another less favourably because he or she has exercised their legal rights in line with the Equality Act 2010 or helped someone else to do so.

**Vulnerable Adult.** A Vulnerable Adult is defined as someone over 16 who is or may be in need of community care services by reason of mental or othe disability, age or illness and who is or may be unable to take care of him/herself or unable to protect him/herself against significant harm or exploitation'

# **Human Rights**

Human rights are the basic rights and freedoms that belong to every person in the world. They help you to flourish and fulfill your potential through:

- being safe and protected from harm
- being treated fairly and with dignity
- living the life you choose
- taking an active part in your community and wider society.

The Human Rights Act 1998 (also known as the Act or the HRA) came into force in the United Kingdom in October 2000. It is composed of a series of sections that have the effect of codifying the protections in the European Convention on Human Rights into UK law.

The Act sets out the fundamental rights and freedoms that individuals in the UK have access to. They include:

- Right to life
- Freedom from torture and inhuman or degrading treatment
- Right to liberty and security
- Freedom from slavery and forced labour
- Right to a fair trial
- No punishment without law
- Respect for your private and family life, home and correspondence
- Freedom of thought, belief and religion
- · Freedom of expression

- Freedom of assembly and association
- Right to marry and start a family
- Protection from discrimination in respect of these these rights and freedoms
- Right to peaceful enjoyment of your property
- Right to education
- Right to participate in free elections

Many every day decisions taken in the workplace have no human rights implications. However, by understanding human rights properly you are more likely to know when human rights are relevant and when they are not. This should help you make decisions more confidently, and ensure that your decisions are sound and fair.